LEGISLATURE OF NEBRASKA

NINETY-SIXTH LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 524

Introduced by Hilgert, 7

Read first time January 19, 1999

Committee: Judiciary

A BILL

- 1 FOR AN ACT relating to sports agents; to adopt the Athlete Agent
- 2 Registration and Accountability Act; to create a penalty;
- 3 and to provide severability.
- 4 Be it enacted by the people of the State of Nebraska,

1 Section 1. Sections 1 to 18 of this act shall be known

- 2 and may be cited as the Athlete Agent Registration and
- 3 Accountability Act.
- 4 Sec. 2. For purposes of the Athlete Agent Registration
- 5 and Accountability Act, unless the context otherwise requires:
- 6 (1) Athlete means any person residing in Nebraska who is
- 7 seeking, or who may be in a position to seek, employment as a
- 8 professional athlete or based on his or her athletic reputation.
- 9 Athlete does not refer to a person who has already agreed to a
- 10 contract as a professional athlete, except that an athlete who has
- 11 agreed to a professional contract in one or more sports but has
- 12 retained amateur standing in one or more other sports shall be
- 13 considered an athlete for purposes of the act with respect to those
- 14 sports in which he or she retains amateur standing;
- 15 (2) Athlete agent means a person who (a) directly or
- 16 indirectly contacts any person with the intent or design to
- 17 recruit, solicit, or induce an athlete to discuss, consider,
- 18 negotiate, or enter into a representation contract, (b) for any
- 19 type of financial gain, procures, offers, promises, or attempts to
- 20 obtain employment, professional fees, or benefits for an athlete
- 21 with a professional sports team, as a professional athlete, or with
- 22 any person who markets or attempts to market the athlete's athletic
- 23 ability or athletic reputation, or (c) manages or invests, or
- 24 agrees to manage or invest, an athlete's earnings from the
- 25 marketing of the athlete's athletic ability or athletic reputation
- 26 or provides, or agrees to provide, financial planning or advice
- 27 with respect to such earnings;
- 28 (3) Athlete agent disclosure statement means a statement

1 containing the information described in subdivision (2) of section

- 2 3 of this act;
- 3 (4) Eligible student athlete means (a) an athlete who is
- 4 enrolled at an institution of higher education, who is eligible to
- 5 participate in intercollegiate athletics, and who does participate
- 6 in intercollegiate athletics, except that an athlete who is
- 7 temporarily ineligible, or who is ineligible but seeking to regain
- 8 eligibility, shall be considered eligible for purposes of this
- 9 section or (b) an athlete who has informed, in writing, an
- 10 institution of higher education of his or her intention to enroll
- 11 at that institution and participate in that institution's
- 12 intercollegiate athletic program;
- 13 (5) Institution of higher education means any college or
- 14 university in the United States that participates in
- 15 intercollegiate athletics; and
- 16 (6) Representation contract means any contract or
- 17 agreement in which an athlete agrees to authorize an athlete agent
- 18 to (a) represent the athlete in the marketing of the athlete's
- 19 athletic ability or athletic reputation or (b) to manage or invest
- 20 an athlete's earnings from the marketing of the athlete's athletic
- 21 ability or athletic reputation or provide financial planning or
- 22 advice with respect to such earnings.
- 23 Sec. 3. Any person who practices or seeks to practice as
- 24 an athlete agent in this state shall obtain a certificate of
- 25 registration from the Secretary of State in the following manner:
- 26 (1) The registrant shall be at least twenty-one years of
- 27 age;
- 28 (2) The registrant shall file an athlete agent disclosure

1 statement with the Secretary of State and with all institutions of

- 2 higher education in the state who have notified the Secretary of
- 3 State of their desire to receive such filings. The athlete agent
- 4 disclosure statement shall contain the following information, but
- 5 shall not contain any extraneous information:
- 6 (a) The registrant's name and the street address of the
- 7 registrant's principal place of business;
- 8 (b) The business or occupation engaged in by the
- 9 registrant for at least five years prior to the filing of the
- 10 registration;
- 11 (c) The registrant's educational background, training,
- 12 and experience related to serving as an athlete agent;
- 13 (d) The names and the street addresses of (i) all
- 14 persons, except bona fide employees on stated salaries, who are
- 15 financially interested as partners, associates, or profit sharers
- 16 in the operation of the business of the registrant and (ii) all
- 17 persons for whom the registrant is working as an independent
- 18 contractor;
- 19 (e) A record of all felony and all misdemeanor
- 20 convictions, findings of guilt, or pleas of no contest of the
- 21 registrant and of any person named pursuant to subdivision (2)(d)
- 22 of this section;
- 23 (f) A record of all sanctions issued to or disciplinary
- 24 actions taken against the registrant or against any athlete or
- 25 institution of higher education in connection with any transaction
- 26 or occurrence involving the registrant or any person named pursuant
- 27 to subdivision (2)(d) of this section;
- 28 (g) A record of all persons acting as athlete agents with

1 whom the registrant has had a relationship as an independent

- 2 contractor in the five years prior to the filing of the
- 3 registration; and
- 4 (h) The names and the street addresses of five
- 5 professional references;
- 6 (3) The registrant shall not have been, in any
- 7 jurisdiction within the five years prior to the filing for a
- 8 certificate of registration, convicted of, found guilty of, or
- 9 plead guilty or nolo contendere to a crime which relates to the
- 10 registrant's practice or ability to practice as an athlete agent.
- 11 The registrant shall supply the Secretary of State with sufficient
- 12 information to allow the Secretary of State to submit a criminal
- 13 history record check to the Federal Bureau of Investigation. The
- 14 Secretary of State shall receive a completed criminal history
- 15 record check prior to issuance of a certificate of registration;
- 16 (4) The registrant shall file either a surety bond or
- 17 proof of insurance as follows:
- 18 (a) Unless the registrant is eligible to and chooses to
- 19 file a proof of insurance pursuant to this subdivision, the
- 20 registrant shall file a surety bond issued by an insurance company
- 21 authorized to do business in this state in favor of the State of
- 22 Nebraska for the use and benefit of any athlete or institution of
- 23 higher education within this state injured or damaged, including
- 24 reasonable costs and attorney's fees, as a result of the acts or
- 25 omissions by the registrant or any representative acting under the
- 26 registrant's supervision or authority relating to his or her
- 27 activities as an athlete agent. The bond shall be in an amount not
- 28 less than fifteen thousand dollars to be determined each July 1 by

1 the Secretary of State and shall be in a form prescribed by the

- 2 Secretary of State. The bond shall be in effect for and cover all
- 3 times that the registrant is actively registered as an athlete
- 4 agent in this state; or
- 5 (b) If the registrant is an attorney admitted to practice
- 6 law in any state of the United States, the registrant may choose,
- 7 in lieu of filing a surety bond, to file proof of professional
- 8 liability insurance that would, in the determination of the
- 9 Secretary of State, cover injuries or damages to athletes and
- 10 institutions of higher education as a result of the acts or
- 11 omissions of the registrant or any representatives acting under the
- 12 registrant's supervision or authority in a fashion comparable to
- 13 the filing of a surety bond;
- 14 (5) If the registrant is not a resident of this state,
- 15 the registrant shall file with the Secretary of State ar
- 16 irrevocable consent to service of process on a form prescribed by
- 17 the Secretary of State. The consent to service shall be signed and
- 18 notarized by the registrant or by an authorized agent of the
- 19 registrant. If the registrant is a corporation, the consent to
- 20 service shall be accompanied by a copy of the corporation's
- 21 authorization to do business in this state and a copy of the
- 22 corporation's resolution authorizing the consent to service. The
- 23 consent to service shall indicate that service upon the Secretary
- 24 of State is sufficient service upon the registrant, if the
- 25 plaintiff forwards by certified mail one copy of the service to the
- 26 business address of the registrant on file at the Secretary of
- 27 State;
- 28 (6) The registrant shall pay a registration fee of five

1 hundred dollars. The Secretary of State shall remit such fees to

- 2 the State Treasurer for credit to the Administration Cash Fund for
- 3 use in defraying the costs of administering the Athlete Agent
- 4 Registration and Accountability Act; and
- 5 (7) The Secretary of State may deny a certificate of
- 6 registration to any person who does not meet the requirements of
- 7 this section or with respect to whom the Secretary of State has
- 8 evidence of activity described in section 12 of this act that would
- 9 be sufficient to revoke an existing certificate of registration.
- 10 Any registrant who is denied a certificate of registration on such
- 11 basis shall have the opportunity for a hearing on the grounds of
- 12 the denial.
- 13 Sec. 4. Each certificate of registration shall be valid
- 14 for one year. Upon expiration of the certificate of registration,
- 15 the registered athlete agent shall obtain a renewal certificate by
- 16 again complying with section 3 of this act. The Secretary of State
- 17 may deny a renewal of registration to any person who no longer
- 18 meets the requirements of section 3 of this act or with respect to
- 19 whom the Secretary of State has evidence of activity described in
- 20 section 12 of this act that would be sufficient to revoke a
- 21 certificate of registration. Any registrant who is denied a
- 22 renewal certificate of registration on such basis shall have the
- 23 opportunity for a hearing on the grounds of the denial.
- 24 Sec. 5. (1) Within thirty days after the effective date
- 25 of this act, the Secretary of State shall notify the athletic
- 26 directors of all institutions of higher education in this state of
- 27 the Athlete Agent Registration and Accountability Act, of the
- 28 Legislature's intent to make accurate information about athlete

1 agents available to eligible student athletes, and of each

- 2 institution's option to have a copy of all athlete agent disclosure
- 3 statements filed with the Secretary of State forwarded to the
- 4 institution. Each institution desiring such statements shall
- 5 notify the Secretary of State and designate the address to which
- 6 the statements shall be sent by the Secretary of State.
- 7 (2) Any athlete agent disclosure statement distributed to
- 8 an athlete or an institution of higher education shall contain the
- 9 following language prominently printed on the first page:
- 10 "The information in this statement has been provided by
- 11 the athlete agent. The athlete agent is registered with the
- 12 Secretary of State, but such registration does not imply approval
- 13 or endorsement by the State of Nebraska nor has the information in
- 14 this statement been independently verified by the Secretary of
- 15 State."
- 16 Sec. 6. (1) It shall be unlawful for anyone acting as an
- 17 athlete agent or on behalf of an athlete agent to contact an
- 18 eligible student athlete except as provided in this section.
- 19 (2) Only the following contacts with an eligible student
- 20 athlete are permitted under the Athlete Agent Registration and
- 21 Accountability Act:
- 22 (a) Sending written materials to an eligible student
- 23 athlete if (i) the athlete agent includes with such written
- 24 materials a current copy of the athlete agent disclosure statement
- 25 and (ii) the athlete agent simultaneously sends an identical copy
- 26 of such written materials to the athletic director of the eligible
- 27 student athlete's institution of higher education;
- 28 (b) Conducting an on-campus interviews with and eligible

- 1 student athlete if arranged through the eligible student athlete's
- 2 institution of higher education and if the athlete agent strictly
- 3 adheres to the conditions imposed by such institution with respect
- 4 to such interviews; and
- 5 (c) Contact initiated by the eligible student athlete if
- 6 within seventy-two hours after such contact the athlete agent
- 7 provides (i) the eligible student athlete with a current copy of
- 8 the athlete agent disclosure statement and (ii) the athletic
- 9 director of the eligible student athlete's institution of higher
- 10 education with notice of such contact and a current copy of the
- 11 athlete agent disclosure statement, unless such statement is
- 12 already on file with the institution.
- 13 Sec. 7. Any representation contract between an athlete
- 14 agent and an eligible student athlete is void and unenforceable
- 15 unless the following conditions are met:
- 16 (1) The athlete agent and any representative or
- 17 independent contractor working on behalf of the athlete agent in
- 18 this state are registered under the Athlete Agent Registration and
- 19 Accountability Act;
- 20 (2) The representation contract is executed no earlier
- 21 than seventy-two hours after the athlete agent has provided the
- 22 eligible student athlete with a current copy of the athlete agent
- 23 disclosure statement;
- 24 (3) The representation contract contains the following
- 25 language situated prominently and in bold-faced type:
- 26 "1. YOU WILL LIKELY LOSE YOUR ELIGIBILITY TO COMPETE IN
- 27 INTERCOLLEGIATE ATHLETICS WHEN YOU SIGN THIS CONTRACT.
- 28 2. You may cancel this contract by notifying the athlete

1 agent in writing within ten days after the date you sign the

- 2 contract. EVEN IF YOU CANCEL THIS CONTRACT, THE INTERCOLLEGIATE
- 3 ATHLETIC ASSOCIATION OR ATHLETIC CONFERENCE TO WHICH YOUR COLLEGE
- 4 OR UNIVERSITY BELONGS WILL NOT NECESSARILY RESTORE YOUR ELIGIBILITY
- 5 TO PARTICIPATE IN INTERCOLLEGIATE ATHLETICS.
- 6 3. The athlete agent is registered with the Secretary of
- 7 State. Registration does not imply approval or endorsement by the
- 8 State of Nebraska of the athlete agent or of the terms and
- 9 conditions of this contract.";
- 10 (4) An athlete agent and an eligible student athlete who
- 11 enter into a representation contract shall provide written notice
- 12 of the representation contract to the athletic director of the
- 13 eligible student athlete's institution of higher education before
- 14 the contracting student athlete practices or participates in any
- 15 intercollegiate athletic event or within seventy-two hours after
- 16 entering into the contract, whichever comes first;
- 17 (5) The representation contract shall not be postdated
- 18 and shall not purport to take effect at a future time when the
- 19 athlete is no longer an eligible student athlete; and
- 20 (6) The athlete agent shall file written notice of the
- 21 representation contract, together with a nonrefundable filing fee
- 22 of five hundred dollars, to the Secretary of State within five days
- 23 after the signing of the contract. The Secretary of State shall
- 24 remit the filing fee collected to the State Treasurer for credit to
- 25 the Administration Cash Fund for use in defraying the costs of
- 26 administering the act.
- 27 Sec. 8. Any representation contract between an athlete
- 28 agent and an athlete other than an eligible student athlete is void

- 1 and unenforceable unless the following conditions are met:
- 2 (1) The athlete agent and any representative or
- 3 independent contractor working on behalf of the athlete agent in
- 4 this state are registered under the Athlete Agent Registration and
- 5 Accountability Act;
- 6 (2) The representation contract is executed no earlier
- 7 than seventy-two hours after the athlete agent has provided the
- 8 athlete with a current copy of the athlete agent disclosure
- 9 statement;
- 10 (3) The representation contract contains the following
- 11 language situated prominently and in bold-faced type:
- 12 "1. You may cancel this contract by notifying the
- 13 athlete agent in writing within ten days after the date you sign
- 14 the contract.
- 15 2. The athlete agent is registered with the Secretary of
- 16 State. Registration does not imply approval or endorsement by the
- 17 State of Nebraska of the athlete agent or of the terms and
- 18 conditions of this contract."; and
- 19 (4) The athlete agent shall file written notice of the
- 20 representation contract, together with a filing fee of five hundred
- 21 dollars, with the Secretary of State within five days after the
- 22 signing of the contract. The Secretary of State shall remit the
- 23 filing fee collected to the State Treasurer for credit to the
- 24 Administration Cash Fund for use in defraying the costs of
- 25 administering the act.
- 26 Sec. 9. Within ten days after signing a representation
- 27 contract, an athlete or eligible student athlete shall have the
- 28 right to cancel the representation contract and render it void by

1 giving written notice to the athlete agent. This right shall not

- 2 be waived under any circumstances.
- 3 Sec. 10. (1) If a representation contract is void,
- 4 otherwise unenforceable, or canceled within the allowable period
- 5 under the Athlete Agent Registration and Accountability Act, the
- 6 athlete agent shall refund any consideration paid to him or her by
- 7 the athlete or any person on behalf of the athlete.
- 8 (2) If a representation contract is void or otherwise
- 9 unenforceable under the act by virtue of an act or omission on the
- 10 part of the athlete agent, or if no representation contract is
- 11 entered into, the athlete agent shall not have the right to
- 12 reimbursement of anything of value received by the athlete or any
- 13 other person as an inducement to the athlete to enter into a
- 14 representation contract.
- 15 Sec. 11. A person shall be guilty of a Class I
- 16 misdemeanor if such person knowingly or intentionally:
- 17 (1) Acts or attempts to act as an athlete agent, or
- 18 directs a representative or independent contractor to act on his or
- 19 her behalf as an athlete agent, without being validly registered in
- 20 accordance with the Athlete Agent Registration and Accountability
- 21 Act;
- 22 (2) Contacts an eligible student athlete, directly or
- 23 indirectly through a representative or an independent contractor
- 24 acting on behalf of the athlete, except in accordance with section
- 25 6 of this act;
- 26 (3) Files or distributes an athlete agent disclosure
- 27 statement containing false or misleading information or containing
- 28 a material omission as to the specific information required by

- 1 subdivision (2) of section 3 of this act;
- 2 (4) Fails to provide notice of the signing of a
- 3 representation contract to the athletic director of the eligible
- 4 student athlete's institution of higher education in accordance
- 5 with section 7 of this act; or
- 6 (5) Fails to file notice of the signing of a
- 7 representation contract with the Secretary of State and pay the
- 8 required filing fee within five days after the signing of the
- 9 representation contract in accordance with sections 7 and 8 of this
- 10 act.
- 11 Sec. 12. In addition to any other remedies, a person
- 12 shall be subject to the civil remedies described in section 13 of
- 13 this act when he or she:
- 14 (1) Violates any provision of section 11 of this act;
- 15 (2) Executes or solicits execution, directly or
- 16 indirectly through a representative or independent contractor
- 17 acting on his or her behalf, of a representation contract that is
- 18 or would be void and unenforceable under the Athlete Agent
- 19 Registration and Accountability Act;
- 20 (3) Fails to account for or to pay within a reasonable
- 21 time, not to exceed thirty days, assets belonging to another person
- 22 which have come into his or her control in the course of conducting
- 23 business as an athlete agent or purported athletic agent;
- 24 (4) Commingles money or property of another person with
- 25 his or her agent's money or property by failing to maintain a
- 26 separate trust or escrow account for all proceeds received for the
- 27 other person;
- 28 (5) Offers anything of value to an athlete to induce the

1 athlete to enter into a representation contract, except that

- 2 negotiations regarding the athlete agent's fee are not to be
- 3 considered an inducement;
- 4 (6) Offers any type of consideration to an employee of an
- 5 institution of higher education in exchange for an introduction or
- 6 referral to an athlete;
- 7 (7) Knowingly provides financial benefit from the conduct
- 8 of business as an athlete agent to another person who is ineligible
- 9 to act as an athlete agent due to the requirements of the act;
- 10 (8) Knowingly gives false information or publishes or
- 11 causes to be published false or misleading information or
- 12 advertisements to an athlete regarding his or her services as an
- 13 athlete agent or regarding an athlete's prospects for employment as
- 14 a professional athlete or based on his or her athletic reputation;
- 15 (9) Violates or aids and abets the violation of the rules
- 16 of the athletic conference or intercollegiate athletic association
- 17 governing an athlete, an eligible student athlete, or an athlete's
- 18 or eligible student athlete's institution of higher education;
- 19 (10) Fails to provide the Secretary of State access to
- 20 financial and business records upon reasonable request; or
- 21 (11) Engages in conduct which demonstrates bad faith or
- 22 mismanagement that causes financial harm to an athlete or an
- 23 institution of higher education.
- 24 Sec. 13. Any person who violates section 12 of this act
- 25 shall be subject to:
- 26 (1) A civil penalty not to exceed ten thousand dollars.
- 27 The Secretary of State shall remit any funds collected to the State
- 28 Treasurer for credit to the permanent school fund;

1 (2) Revocation of his or her certificate of registration

- 2 as an athlete agent following a hearing;
- 3 (3) Forfeiture of any right of reimbursement for anything
- 4 of value received by any person or athlete as an inducement to
- 5 discuss, consider, negotiate, or enter into a representation
- 6 contract;
- 7 (4) Refunding consideration paid to the athlete agent by
- 8 an athlete or any person on behalf of an athlete;
- 9 (5) A civil suit for damages, reasonable attorney's fees,
- 10 and court costs by an athlete or an institution of higher education
- 11 for damages incurred due to the athlete agent's actions or
- 12 omissions in violation of the Athlete Agent Registration and
- 13 Accountability Act; and
- 14 (6) Providing equitable relief to an athlete or an
- 15 institution of higher education to prevent or minimize any harm
- 16 arising from the athlete agent's actions or omissions in violation
- 17 of the act.
- 18 Sec. 14. An athlete agent who is registered to do
- 19 business in this state shall establish and maintain complete
- 20 financial and business records. The Secretary of State shall have
- 21 the right to inspect and examine such records during normal
- 22 business hours.
- 23 Sec. 15. The Secretary of State shall adopt and
- 24 promulgate rules and regulations necessary to administer and
- 25 enforce the Athlete Agent Registration and Accountability Act.
- 26 Sec. 16. (1) Any representation contract that is void or
- 27 otherwise void and unenforceable by virtue of the Athlete Agent
- 28 Registration and Accountability Act shall be void as against public

- 1 policy.
- 2 (2) Any stipulation in a representation contract that its
- 3 provisions are governed by the laws of another state, or the
- 4 absence of any stipulation that the representation contract would
- 5 be governed by the laws of the State of Nebraska, is void.
- 6 Sec. 17. All periods of time described in the Athlete
- 7 Agent Registration and Accountability Act, except for the
- 8 seventy-two-hour time periods in subdivision (2)(c) of section 6 of
- 9 this act, subdivisions (2) and (4) of section 7 of this act, and
- 10 subdivision (2) of section 8 of this act, shall be interpreted as
- 11 if governed by the provisions of section 25-2221.
- 12 Sec. 18. If any section in this act or any part of any
- 13 section is declared invalid or unconstitutional, the declaration
- 14 shall not affect the validity or constitutionality of the remaining
- 15 portions.